



14 August 2025

s 9(2)(a)

Official information request
Our ref: R001137

Tēnā koe s 9(2)(a)

Thank you for your Official Information Act 1982 (OIA) request received by the Ministry for Regulation (Ministry) on 17 July 2025. You requested:

all documents held by the Ministry for Regulation on bicycle helmet regulations, as seen on page six of the attached PDF. In addition, please also include internal memos, emails, communications with stakeholders on this, and any communications with the Minister for Regulation, Hon David Seymour, on this topic. If one exists, I would appreciate a timeline for when a decision is due to be made on this as well.

Information released

The information you requested is provided in **Appendix A**, which includes the Regulatory Response Issue Paper titled MFR2025-136 RRT Bicycle Helmet Regulations, along with related correspondence that falls within the scope of your request. Please note that some information has been withheld under the following sections of the OIA:

- 9(2)(a) – to protect the privacy of natural persons
- 9(2)(g)(i) - to maintain the effective conduct of public affairs through the free and frank expression of opinions by or between or to Ministers of the Crown or members of an organisation or officers and employees of any public service agency or organisation in the course of their duty.

As required by section 9(1) of the OIA, I have considered whether the grounds for withholding the information requested are outweighed by the public interest. In this instance, I do not consider that to be the case.

Information outside scope

The enclosed **Appendix A** contains information that is outside the scope of your request. This information has not been considered for release and has been labelled 'outside of scope'.

Right of review


If you wish to discuss this decision with us, please contact hello@regulation.govt.nz.

You have the right to seek an investigation and review by the Ombudsman of this decision. Information about how to make a complaint is available at www.ombudsman.parliament.nz or freephone 0800 802 602.

Please note that we may publish this response (with your details removed) on the Ministry for Regulation website.

Ngā mihi

s 9(2)(a)



Aisling Risdon

Head of Ministerial Services

Ministry for Regulation



To	Sam Purchas, Senior Ministerial Advisor, Office of Minister Seymour		
Title	RRT Bicycle Helmet Regulations		
Issue	RRT2025-0742 – Bicycle Helmet Regulations	Tracking	MFR2025-136
Date	30 May 2025	Priority	Medium
Contact Person	Liam Taylor – Principal Advisor, Regulatory Reviews		
Contact Person	Hannah McGlue – Manager, Regulatory Reviews		
Attachments	No	Security Level	IN CONFIDENCE

Recommended Action

We recommend that you:

- a **note** that you requested advice about the benefits of removing regulation that requires cycling helmets to be worn in New Zealand Noted
- b **note** that the Ministry for Regulation has completed desktop analysis, which has not included consulting with relevant government agencies or other stakeholders Noted
- c **note** that the Ministry for Regulation considers that regulation requiring cycling helmets to be worn while cycling on roads in New Zealand is justified Noted
- d **note** that the Ministry for Regulation could undertake a comprehensive cost benefit analysis of the regulatory requirement to wear cycling helmet, which would take 12 weeks to complete and involve engagement with relevant government agencies Noted
- e **EITHER**
 - agree to not** undertake a comprehensive cost benefit analysis of the regulatory requirement to wear a cycling helmet Agree / Disagree
 - OR**
 - direct** the Ministry for Regulation to undertake a comprehensive cost benefit analysis of the regulatory requirement to wear a cycling helmet Agree / Disagree



Purpose

1. This briefing provides you with advice requested on 16 May 2025 on the potential risks and benefits of removing the requirement for helmets to be worn on bicycles.

Key Messages

2. You asked for advice about “*the potential risks and benefits of removing the requirement for helmets to be worn on bicycles.*” Based on the Ministry for Regulation’s (the Ministry’s) initial analysis we recommend that the risks would outweigh any benefits of removing the requirement for helmets to be worn on bicycles. The bullet points below summarise our advice in relation to each of your individual questions.
 - a. **The potential that removing the requirement to wear a helmet will increase cycling uptake.** Based on the available evidence, the Ministry does not think that there would be material increase in the uptake of cycling by removing the helmet mandate. Cycling has declined since the 1990s but several factors have contributed to this, including increased car ownership, urban planning, and a lack of cycling infrastructure.
 - b. **The potential health benefits and savings, and effects on traffic congestion of an increased uptake in cycling.** While there would be individual and societal health and other benefits if cycling uptake were to increase, as well as a decrease in traffic congestion, the Ministry does not think that any increase in the uptake of cycling as a result of removing the requirement to wear a helmet would be significant enough to have a material impact on health outcomes or on traffic congestion.
 - c. **Whether the helmet mandate has had a causal effect on head injuries/lives lost.** Bicycle helmets are generally low cost and highly effective at preventing serious injury and death from cycling accidents. There has been a significant decline in serious injuries and fatalities since a regulatory helmet mandate was introduced in New Zealand.
 - d. **Whether the Peltzman effect is relevant to the behaviour of cyclists.** There is no evidence of the Peltzman Effect applying in practice to cycling. Several studies have shown that there is very little evidence to support that wearing a helmet affects the behaviour of cyclists, either towards taking more risks or being more cautious.
 - e. **Anything else deemed relevant.** The Ministry considers that removing the helmet mandate would likely lead to an increase in serious injuries and fatalities as a result of cycling accidents. As well as personal, family and societal costs, this would lead to increased health care and long-term ACC scheme costs. As outlined above, we do not think there would be any material benefits.
3. The Ministry recommends that no further work is undertaken on this issue. However, if you would like a comprehensive cost-benefit analysis to be completed, this would take 12 weeks and divert resource from other areas of work.



Background

Cycling helmets are mandatory when cycling on a road in New Zealand

4. Bicycle helmets have been mandatory in New Zealand since 1994, and across Australia since the early 1990s. In New Zealand, the Land Transport (Road User) Rule 2004,¹ requires that a person must not ride, or be carried on, a bicycle on a road unless the person is wearing a safety helmet of an approved standard² that is securely fastened. Helmet use by adults in New Zealand rose from 43% in 1993 to 92% in 1994 following the introduction of the mandate.³ For teenagers aged 13-18 the rise was from 56% to 97%, and for young children from 86% to 98%.⁴
5. The fine for not wearing a helmet is \$55. The number of fines issued has been steadily decreasing over time.⁵ This could be due to a combination of increased compliance and a reduced enforcement as police focus resources on other matters. Although there is some evidence that the approach to enforcement is inconsistent across the country.⁶
6. Many countries do not mandate the use of bicycle helmets, including nations with high rates of cycling and strong safety records⁷ such as the Netherlands.
7. To provide you with advice within the timeframe we have reviewed publicly available domestic and international data and literature. This means some information is from a snapshot in time and explains the date ranges for the provided data. We have not engaged with other government agencies or any stakeholders at this stage.

Initial Analysis

There is rationale for government intervention to mandate cycling helmets

8. Cycling offers a range of public health and transport benefits, particularly through its potential to reduce rates of chronic illness such as heart disease, diabetes, and obesity, and can alleviate traffic congestion in urban areas. At the same time, cycling carries a risk of serious injury or death, particularly in the event of collisions with motor vehicles. This risk is more acute in environments like New Zealand, where cycling infrastructure is inconsistent, and road conditions often force cyclists to share the road with fast-moving traffic.

¹ See Land Transport (Road User) Rule 2004.

² See Standards New Zealand AS/NZS 2063:2020.

³ Cycle helmet use: Results of national survey. (NZTA February-March 2008). <www.transport.govt.nz/cycle-helmets-2008>.

⁴ Ibid.

⁵ The number of fines issued fell from 11,310 in 2013/14 to 2,618 in 2017/18 which is a fall of over 75%. Data for more recent years is not publicly available.

⁶ New Zealand Police "Poor cycle safety concerns Christchurch Police" <www.police.govt.nz/news/release/poor-cycle-safety-concerns-christchurch-police>.

See also Josh Fagan "Cyclists cop \$400k in fines" <www.stuff.co.nz/national/10520184/Cyclists-cop-400k-in-fines>.

⁷ International Transport Forum "Cycling Safety: Summary and Conclusions" (2018) 168 ITFRR at 17.



9. There are two types of market failure at play:
 - a. Internalities: Individuals face an ‘unrealistic optimism’ behavioural bias. By underestimating the risk, they impose a cost on themselves by not acting rationally in their own best interest (e.g. not wearing a helmet when it is beneficial to do so).
 - b. Externalities: When cycling accidents occur, the consequences extend beyond the individuals and families directly affected. They also impose financial costs on the government, particularly through the healthcare system and ACC scheme. These costs include emergency medical treatment, long-term rehabilitation, and income support for injured individuals. In cases of serious injury, the impacts can be long-lasting, contributing to chronic disability, reduced workforce participation, and lost productivity.

Cycling helmets are effective at preventing injuries and deaths from cycling accidents

10. Bicycle helmets have been consistently shown to be effective in reducing the severity of head-related injuries in the event of an accident. Wearing a helmet can reduce the risk of head injury by approximately 51%, and the risk of serious head injury by 69%.⁸ Helmets are also associated with a 65% reduction in the likelihood of a fatal head injury, and a 33% reduction in facial injuries.⁹
11. Since the implementation of the helmet mandate in New Zealand the number of serious injuries has decreased by 57% (from 2,737 down to 1,171) and fatalities have decreased by 62% (from 210 down to 79).¹⁰ A more detailed breakdown of the change over time is in the table below. Given the rise in car ownership over the same period, one would expect the number of accidents to increase. The decline in serious injuries and fatalities indicates that there may be a causal relationship with the helmet mandate.

Year	Number of serious injuries	Change over time	Number of fatalities	Change over time
1984-1994	2,737	N/A	210	N/A
1995-2005	1,531	-44%	132	-37%
2006-2016	1,879	+23%	113	-14%
2017-2023	1,171	-38%	79	-30%

⁸ Jake Olivier and Prudence Creighton “Bicycle injuries and helmet use: a systematic review and meta-analysis” (February 2017) 46 IJE 282 at 288.

⁹ Ibid.

¹⁰ Safety – Annual statistics: Cycling (2023) MOT <www.transport.govt.nz/statistics-and-insights/safety-annual-statistics/sheet/cycling-crashes>.



12. The imposition on individuals to wear bicycle helmets is minimal. The data we have reviewed indicates that only a small proportion of cyclists do not wear helmets, the price of a helmet is low relative to the price of a bicycle and very low relative to the (personal and financial) cost of an injury that could occur without a helmet. Therefore, the Ministry considers that the imposition is outweighed by the (personal and government) benefits of wearing a helmet.

Cycling helmet mandates do not appear to have stopped people cycling

13. The Ministry for Regulation (the Ministry) considers that any impact of the cycling mandate on the uptake of cycling is minimal.
14. Countries such as the Netherlands, with higher cycling uptake but no mandate for wearing helmets, cannot be used as a direct comparison to New Zealand. They invest significantly in cycling infrastructure and other safety measures (e.g. cycle lanes, bike tracks, shared paths, bicycle prioritised traffic signals, intersections designed to prioritise bicycles, traffic calmed streets and strict liability laws that favour cyclists, etc), and foster a strong cycling culture. In the Netherlands, cycling is treated as everyday transport for people of all ages rather than a sport or recreational activity. There is also a high degree of motorist awareness of cyclists.
15. By comparison, cycling infrastructure in New Zealand is less developed, urban environments are often more car-centric, and the geography is generally hillier, making cycling more challenging and less accessible.
16. There is mixed evidence about the effect of mandatory helmet legislation on cycling participation. Data suggests that cycling participation has been declining since the 1990s, with the biggest decline among children cycling to school.¹¹ However, studies discussed in the following paragraphs have not drawn a definitive link between the 1994 bike helmet legislation and the decline of cycling. While it is possible that the helmet mandate contributed to the decline in cycling, it is unlikely to have been the dominant factor.
17. Several factors contributed to the decline in cycling during this period. Limited investment in cycling infrastructure made cycling appear comparatively less safe and convenient. Urban sprawl and low-density development patterns increased the distance between homes, schools, and workplaces, making cycling a less practical mode of transport for many people.¹² Rising car ownership further entrenched driving as the dominant form of mobility. The New Zealand vehicle ownership rate increased by 84% between 1994 and 2024.¹³ It is likely that the decline of cycling and cycle injuries mirrors the steady increase of car ownership and cyclists wearing helmets.

¹¹ In 1989-90, 19% of secondary school students and 12% of primary students biked to school. This drastically shifted by the early to mid-2010s where 3% of secondary school students biked to school and 2% of primary students biked to school.

¹² Matthew McLaughlin "Fewer of us are cycling - here's how we can reverse the decline" (1 September 2023) University of Western Australia <www.uwa.edu.au/news/Article/2023/August/Fewer-of-us-are-cycling-heres-how-we-can-reverse-the-decline>.

¹³ Motor Industry Association "Registration Data - 1975 onwards April 2025" (2025) <www.mia.org.nz/Sales-Data/Vehicle-Sales>.



18. Social and cultural attitudes have also contributed to this decline. Cycling has become associated more with sport and recreation than with everyday commuting, and parents are more reluctant to allow children to cycle to school alone.¹⁴
19. There is also a cost barrier to cycling. A bicycle can cost between several hundred and several thousands of dollars, depending on the type and brand. An adult bicycle helmet can be bought for as low as \$45.¹⁵ There are also charitable organisations in New Zealand that offer free helmets and bicycles to communities that cannot afford them.¹⁶ The cost of a helmet is relatively small compared to the overall cost of a bike. Given this, we consider that the main cost barrier for cycling is the bike itself.
20. There is some evidence that helmet mandates can reduce the use of public bike-share schemes. The requirement to wear a helmet limits spontaneous use, since potential riders may not have a helmet with them.¹⁷ This has been documented in cities like Melbourne and Brisbane, where helmet laws have been linked to low uptake of bike-share programmes. However, the market could offer practical solutions, such as integrating helmets with bike-share bikes (as many of these schemes have done).
21. Based on the evidence reviewed to prepare this advice, we do not consider that the helmet mandate has a significant impact on the uptake of cycling – and therefore do not consider its removal would increase cycling uptake. Removing the helmet mandate is likely to result in higher costs to the government. Based on the evidence reviewed, we think it is likely to increase the number of serious injuries and fatalities, which would increase costs on the public health system and ACC. The long-term costs are likely to significantly outweigh any benefit from an increase in cycling.

There is no evidence that the Peltzman effect applies to cycling

22. You asked for advice about the Peltzman Effect. According to the Peltzman Effect, when safety measures are implemented, people's perception of risk decreases, and so people may feel that they can now afford to make riskier decisions.¹⁸ This effect would mean that safety measures provide a lower than expected benefit as the safety benefits are offset to some extent by increased risky behaviour. In the context of cycling, this could mean that riders wearing helmets might feel more protected and therefore ride faster or less cautiously, potentially offsetting the benefits of the helmet itself.
23. However, there is no evidence of the Peltzman Effect applying in practice in cycling. Several studies have shown that there is very little evidence to support that wearing a

¹⁴ Melody Smith et al "Children's Transport Built Environments: A Mixed Methods Study of Associations between Perceived and Objective Measures and Relationships with Parent Licence for Independent Mobility in Auckland, New Zealand" (16 April 2019) 16 IJERPH 13 at 14.

¹⁵ 99 Bikes <www.99bikes.co.nz/collections/helmets> Torpedo7 <www.torpedo7.co.nz/bike/helmets> EVO cycles <www.evocycles.co.nz/HELMETS>.

¹⁶ For example, Sustainability Trust Wellington <www.sustaintrust.org.nz/our-recycling-programmes/bicyclerecycling>.

¹⁷ Elliot Fishman et al "Barriers to bikesharing: an analysis from Melbourne and Brisbane" (2024) 41 JTG at 12.

¹⁸ Sam Peltzman "The Effects of Automobile Safety Regulation" (1975) 83 JPE 677-726. See also The Peltzman Effect. <<https://thedecisionlab.com/reference-guide/psychology/the-peltzman-effect>>.



helmet affects the behaviour of cyclists, either towards taking more risks or being more cautious.¹⁹

The Ministry for Regulation considers that further work on this issue carries risks

24. Based on this initial analysis, the Ministry considers that further work on this issue carries risks.
25. While the Ministry could undertake a comprehensive cost benefit analysis which would look at actual costs to the health and ACC systems and access data held by the New Zealand Transport Agency, this would take 12 weeks to complete and divert resource from other priorities (Sector Reviews, Red Tape Portal investigations and Economics team). We expect that this analysis would show that the benefits of mandating helmets outweigh the costs.
26. s 9(2)(g)(i)

¹⁹ Jake Olivier and Frances Terlich “The Use of Propensity Score Stratification and Synthetic Data to Address Allocation Bias when Assessing Bicycle Helmet Effectiveness” (2016) at 190.
See also Mahsa Esmaeilikia et al “Bicycle helmets and risky behaviour: A systematic review” (2019) 60 TRPFTP 302 at 305.

Ministerial papers cover sheet



Ministry for Regulation
Te Manatū Waeture

Paper prepared by: Liam Taylor
Paper type: Briefing
Paper title: RRT Bicycle Helmet Regulations
Paper due date to Minister: 30/05/2025

Before you start

- Request a tracking number [Link to form](#) ☒
- Use the correct template [Link to folder](#) ☒
- Make sure you know your deadlines: ☒
 - 12pm Tuesday – Papers for advisors
 - 10am Thursday – Weekend bag closes

Prep checklist

1. The paper is on the correct template and header has te reo Māori name ☒
2. The tracking number is added to both the first page table & in the header ☒
3. The correct classification is selected in the first page table & in the footer ☒
4. Edit for readability [find readability info here](#) ☒
5. Proofread complete (e.g., typos/spelling/grammar) ☒
6. The font type and size are correct ☒
7. Comments are removed and no changes are tracked ☒
8. Signature has been added and is not alone on a page ☒
9. The PDF has exported properly ☒
10. The date is correct ☒
11. All unnecessary watermarks are removed ☒

Sign out steps

1. **Quality assurance check** completed by: Grace Chang ☒
2. **DCE Review and endorsement** is your DCE aware of this paper and supportive of its contents? ☒
3. **Legal** (if applicable) has Legal reviewed this paper and provided support? ☐
4. **Manager sign out** ☒
5. **Chief Executive** review this review is a substance review, not an edit/proof ☐

Sign out

Manager Sign out: 28/05/2025

Ready to send

Send Word and PDF copies as attachments to hello@regulation.govt.nz on the due date by 10am.

1. Copy in **Word** ☒
2. Copy in **PDF** ☒

Please do not send a live link to the document, add it as an attachment.

Outside of scope

From: Lucy Pritchard
Sent: Friday, 23 May 2025 8:36 am
To: Liam Taylor; Grace Chang
Cc: Hannah McGlue; Sachi Herath
Subject: RE: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Thanks Liam – yes please reach out to Kevin in the first instance and see what support they can provide. They are used to supporting on urgent RRT issues.

Ngā mihi,

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team
Ministry for Regulation
īmēra: lucy.pritchard@regulation.govt.nz |



Ministry for Regulation
Te Manatū Waeture

www.regulation.govt.nz

From: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Sent: Thursday, 22 May 2025 5:45 pm
To: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>
Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>
Subject: RE: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Hi Lucy, Hannah,

One question I have which we can discuss tomorrow, is whether we can get any analytical support from Kevin / Izi's team.

I think it would probably be possible to calculate a cost-benefit analysis for the helmet mandate – but it's probably not possible by the end of next week.

s 9(2)(g)(i) it might be worth having a chat with Kevin / Izi to see what would be feasible?

Thanks,
Liam

Liam Taylor
Principal Advisor, Regulatory Reviews
Ministry for Regulation

E-mail: liam.taylor@regulation.govt.nz

From: Liam Taylor <Liam.Taylor@regulation.govt.nz>

Sent: Thursday, 22 May 2025 2:52 pm

To: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>

Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>

Subject: Re: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Hi Lucy,

Sorry, yes I've got it and have started working on it. I'll schedule some time to catch up with you and Hannah tomorrow.

Thanks,

Liam

From: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>

Sent: Thursday, May 22, 2025 2:23:27 PM

To: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>

Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>

Subject: RE: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Kia ora Liam

Can you please confirm receipt of this urgent commission and let me know if you have any questions on it today?

Ngā mihi,

Lucy Pritchard (she/her)

Principal Advisor/Acting Lead - Regulatory Response Team

Ministry for Regulation

īmēra: lucy.pritchard@regulation.govt.nz |



Ministry for Regulation
Te Manatū Waeture

www.regulation.govt.nz

From: Lucy Pritchard

Sent: Thursday, 22 May 2025 8:41 am

To: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>

Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>

Subject: FW: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Kia ora kōrua

We have received the below commission on Tuesday this week and it was discussed at the RRT advisors meeting yesterday.

We have agreed to prepare some initial/high level advice on the issue to provide to the office **by COP Friday 30 May**.

Below is one article that Hannah located on the issue yesterday:

<https://www.stuff.co.nz/national/102177384/renewed-push-for-review-of-cycle-helmet-law-starts-with-protest-ride-in-wellington>

Hannah and I would like you both to support on this please and work out between you how you are going to approach the commission. Liam I will forward you a separate email with some RRT investigators material that will be useful. Grace has done a few RRT investigations so will be a great support.

Ideally I would like us to work to these initial timeframes:

Friday 23 May – Liam and Grace to meet with Hannah or Lucy to outline their plan/approach for the advice and to get a steer on approach. Please have undertaken some initial fact finding and evidence gathering on the issue before then – taking into account the specific aspects indicated from the office in the email below.

COP Monday 26 May – initial outline advice provided

Tuesday/Wednesday – refining advice/review and sign out by Hannah/Lucy

Wednesday COP – to Paul for review by COP Thursday

Friday 30 May – provision to the office

I have allowed some flex in the above timeline and we can discuss today or tomorrow whether that is feasible/what adjustments you might need.

Please drop some time into my calendar/Hannah's calendar tomorrow to discuss – it won't look good as we have the away morning and other things already scheduled but we will work it out!

Sachi – please can you support with getting this added to the Sharepoint List and an RRT # allocated (and also advise Mins of that).

Thanks so much both – please reach out today if needed.

Ngā mihi nunui,

Lucy Pritchard (she/her)

Principal Advisor/Acting Lead - Regulatory Response Team

Ministry for Regulation

īmēra: lucy.pritchard@regulation.govt.nz |



**Ministry for Regulation
Te Manatū Waeture**

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From: Lucy Pritchard

Sent: Thursday, 22 May 2025 8:23 am

To: Hello <Hello@regulation.govt.nz>; Nikki Bidlake <Nikki.Bidlake@regulation.govt.nz>; Aisling Risdon <Aisling.Risdon@regulation.govt.nz>

Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>

Subject: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Kia ora

We have not yet had a formal commission from hello@ on this issue but I can confirm following the discussion at advisors yesterday that RRT are progressing this with a view to providing high level information as requested **by COP 30 May**.

If you have any further information or instructions for us on the commission please reach out. We will advise when we have an RRT #.

Ngā mihi,

Lucy Pritchard (she/her)

Principal Advisor/Acting Lead - Regulatory Response Team

Ministry for Regulation

īmēra: lucy.pritchard@regulation.govt.nz |



**Ministry for Regulation
Te Manatū Waeture**

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From: Aisling Risdon <Aisling.Risdon@regulation.govt.nz>

Sent: Monday, 19 May 2025 12:34 pm

To: Paul Delahunty <Paul.Delahunty@regulation.govt.nz>; Grainne Moss <grainne.moss@regulation.govt.nz>

Subject: FW: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

FYI only – in case it comes up today.

Ash

From: Tim McGiven <Tim.McGiven@parliament.govt.nz>
Sent: Monday, 19 May 2025 10:19 am
To: Hello <Hello@regulation.govt.nz>
Cc: Aisling Risdon <Aisling.Risdon@regulation.govt.nz>
Subject: RE: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Advisors say it's brand new and happy to discuss further at a future RRT meeting

From: Hello <Hello@regulation.govt.nz>
Sent: Friday, 16 May 2025 5:08 PM
To: Tim McGiven <Tim.McGiven@parliament.govt.nz>
Cc: Hello <Hello@regulation.govt.nz>; Aisling Risdon <Aisling.Risdon@regulation.govt.nz>
Subject: RE: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Confirming receipt. Please use reference **A2025-173** in any future correspondence about this.

Are you aware of any discussion of this (either at RRT this week) or verbally or is this brand new? Just for my information before I commission out.

Thanks
Nikki

Nikki Bidlake (she/her)
Senior Advisor, Ministerial Services
Ministry for Regulation

From: Tim McGiven <Tim.McGiven@parliament.govt.nz>
Sent: Friday, 16 May 2025 4:24 pm
To: Hello <Hello@regulation.govt.nz>
Subject: RRT Commission on bicycle helmet regulations- requested by COB 30 May

Hello,

The office would like to commission work from RRT. Please see below and let me know if any questions.

Cheers

Bicycle helmet regulations

Please investigate and prepare a report on the potential risks and benefits of removing the requirement for helmets to be worn on bicycles. This report could consider:

- potential increased uptake of cycling,
- the potential health benefits and savings of this uptake,
- the potential effects on traffic congestion of this increased uptake
- Whether the helmet mandate has had a causal effect on head injuries/lives lost
- The Peltzman effect
- Anything else deemed relevant

If possible by COB Friday May 30th.

**Timothy McGiven****Acting Private Secretary (Regulation)** | Office of Hon David Seymour MP

Deputy Prime Minister (from 31 May 2025)

Minister for Regulation

Associate Minister of Education

Associate Minister of Justice (Treaty Principles Bill)

Associate Minister of Finance

Associate Minister of Health

Email: tim.mcgiven@parliament.govt.nz Website: www.Beehive.govt.nz

Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand

Phone: s (9)(2)(a)

Confidentiality notice: This email may be confidential or legally privileged. If you have received it by mistake, please tell the sender immediately by reply, remove this email and the reply from your system, and don't act on it in any other way. Ngā mihi.

Official Information Act 1982

From: Liam Taylor
Sent: Friday, 23 May 2025 1:41 pm
To: Kevin Counsell
Cc: Grace Chang
Subject: FW: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Hi Kevin,

Hope you're well.

Grace and I are picking up this urgent commission come through from the Minister's office for RRT on the regulation of cycle helmets (see the e-mail below).

From doing some initial research it feels like it might be possible to do some quantitative cost-benefit analysis on the impact of the helmet mandate (e.g. on reduced injuries fatalities, uptake of cycling etc) but we'd need help from your team to do it.

So, I wanted to check if your team has any capacity to help this work?

Are you free this afternoon or Monday for a quick chat?

Thanks,
Liam

Liam Taylor
Principal Advisor, Regulatory Reviews
Ministry for Regulation
E-mail: liam.taylor@regulation.govt.nz

From: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Sent: Thursday, 22 May 2025 8:41 am
To: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>
Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>
Subject: FW: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Kia ora kōrua

We have received the below commission on Tuesday this week and it was discussed at the RRT advisors meeting yesterday.

We have agreed to prepare some initial/high level advice on the issue to provide to the office **by COP Friday 30 May**.

Below is one article that Hannah located on the issue yesterday:

<https://www.stuff.co.nz/national/102177384/renewed-push-for-review-of-cycle-helmet-law-starts-with-protest-ride-in-wellington>

Hannah and I would like you both to support on this please and work out between you how you are going to approach the commission. Liam I will forward you a separate email with some RRT investigators material that will be useful. Grace has done a few RRT investigations so will be a great support.

Ideally I would like us to work to these initial timeframes:

Friday 23 May – Liam and Grace to meet with Hannah or Lucy to outline their plan/approach for the advice and to get a steer on approach. Please have undertaken some initial fact finding and evidence gathering on the issue before then – taking into account the specific aspects indicated from the office in the email below.

COP Monday 26 May – initial outline advice provided

Tuesday/Wednesday – refining advice/review and sign out by Hannah/Lucy

Wednesday COP – to Paul for review by COP Thursday

Friday 30 May – provision to the office

I have allowed some flex in the above timeline and we can discuss today or tomorrow whether that is feasible/what adjustments you might need.

Please drop some time into my calendar/Hannah's calendar tomorrow to discuss – it won't look good as we have the away morning and other things already scheduled but we will work it out!

Sachi – please can you support with getting this added to the Sharepoint List and an RRT # allocated (and also advise Mins of that).

Thanks so much both – please reach out today if needed.

Ngā mihi nunui,

Lucy Pritchard (she/her)

Principal Advisor/Acting Lead - Regulatory Response Team

Ministry for Regulation

īmēra: lucy.pritchard@regulation.govt.nz |



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Te Manatū Waeture

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From: Lucy Pritchard

Sent: Thursday, 22 May 2025 8:23 am

To: Hello <Hello@regulation.govt.nz>; Nikki Bidlake <Nikki.Bidlake@regulation.govt.nz>; Aisling Risdon <Aisling.Risdon@regulation.govt.nz>

Cc: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Sachi Herath <sachi.herath@regulation.govt.nz>
Subject: Noting: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Kia ora

We have not yet had a formal commission from hello@ on this issue but I can confirm following the discussion at advisors yesterday that RRT are progressing this with a view to providing high level information as requested **by COP 30 May**.

If you have any further information or instructions for us on the commission please reach out. We will advise when we have an RRT #.

Ngā mihi,

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team
Ministry for Regulation
īmēra: lucy.pritchard@regulation.govt.nz |



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From: Aisling Risdon <Aisling.Risdon@regulation.govt.nz>
Sent: Monday, 19 May 2025 12:34 pm
To: Paul Delahunty <Paul.Delahunty@regulation.govt.nz>; Grainne Moss <grainne.moss@regulation.govt.nz>
Subject: FW: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

FYI only – in case it comes up today.

Ash

From: Tim McGiven <Tim.McGiven@parliament.govt.nz>
Sent: Monday, 19 May 2025 10:19 am
To: Hello <Hello@regulation.govt.nz>
Cc: Aisling Risdon <Aisling.Risdon@regulation.govt.nz>
Subject: RE: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Advisors say it's brand new and happy to discuss further at a future RRT meeting

From: Hello <Hello@regulation.govt.nz>
Sent: Friday, 16 May 2025 5:08 PM
To: Tim McGiven <Tim.McGiven@parliament.govt.nz>
Cc: Hello <Hello@regulation.govt.nz>; Aisling Risdon <Aisling.Risdon@regulation.govt.nz>
Subject: RE: RRT Commission on bicycle helmet regulations- requested by COB 30 May (A2025-173)

Confirming receipt. Please use reference **A2025-173** in any future correspondence about this.

Are you aware of any discussion of this (either at RRT this week) or verbally or is this brand new? Just for my information before I commission out.

Thanks
Nikki

Nikki Bidlake (she/her)
Senior Advisor, Ministerial Services
Ministry for Regulation

From: Tim McGiven <Tim.McGiven@parliament.govt.nz>
Sent: Friday, 16 May 2025 4:24 pm
To: Hello <Hello@regulation.govt.nz>
Subject: RRT Commission on bicycle helmet regulations- requested by COB 30 May

Hello,

The office would like to commission work from RRT. Please see below and let me know if any questions.

Cheers

Bicycle helmet regulations

Please investigate and prepare a report on the potential risks and benefits of removing the requirement for helmets to be worn on bicycles. This report could consider:

- potential increased uptake of cycling,
- the potential health benefits and savings of this uptake,
- the potential effects on traffic congestion of this increased uptake
- Whether the helmet mandate has had a causal effect on head injuries/lives lost
- The Peltzman effect
- Anything else deemed relevant

If possible by COB Friday May 30th.

Timothy McGiven

Acting Private Secretary (Regulation) | Office of Hon David Seymour MP
Deputy Prime Minister (from 31 May 2025)
Minister for Regulation
Associate Minister of Education
Associate Minister of Justice (Treaty Principles Bill)
Associate Minister of Finance
Associate Minister of Health



Email: tim.mcgiven@parliament.govt.nz Website: www.Beehive.govt.nz
Private Bag 18041, Parliament Buildings, Wellington 6160, New Zealand
Phone: s (9)(2)(a)

Confidentiality notice: This email may be confidential or legally privileged. If you have received it by mistake, please tell the sender immediately by reply, remove this email and the reply from your system, and don't act on it in any other way. Ngā mihi.

Official Information Act 1982

Outside of scope

From: Lucy Pritchard
Sent: Monday, 26 May 2025 8:59 am
To: Hannah McGlue; Liam Taylor
Cc: Grace Chang; Kevin Counsell
Subject: RE: RRT Cycle Helmet Regulations - draft outline

Thanks Liam and Hannah.

In our initial discussions we had also covered the s 9(2)(g)(i)

s 9(2)(g)(i) – we normally signal in our RRT briefings what engagement we have had with lead agencies on the issue by the time we provide our advice (none, some etc.,).

Ngā mihi,

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team
Ministry for Regulation
īmēra: lucy.pritchard@regulation.govt.nz |



Ministry for Regulation
Te Manatū Waeture

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From: Hannah McGlue
Sent: Monday, 26 May 2025 6 30 am
To: Liam Taylor ; Lucy Pritchard
Cc: Grace Chang ; Kevin Counsell
Subject: Re: RRT Cycle Helmet Regulations - draft outline

Thanks for sending this though Liam - I think it is looking really good as an outline for advice to respond to the request from the Office - covers all of the key points, and we are being clear that this is initial advice and more can be provided if requested.

s 9(2)(g)(i)

s 9(2)(g)(i)

On the CBA, which we can talk about me if needed - as well as QALYs and ACC costs, I think that public health system costs could also be factored in. s 9(2)(g)(i)

From: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Sent: Friday, May 23, 2025 4:23 PM
To: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Cc: Grace Chang <Grace.Chang@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>
Subject: RRT Cycle Helmet Regulations - draft outline

Hi Hannah, Lucy,

Just to follow up from our chat earlier, below is a draft outline for the advice. The [yellow square brackets] is information we think we can probably find for this commission based on publicly available information.

Below the outline is some further analytical questions that Kevin we'd need your help with if we're asked to do a cost-benefit analysis.

If we are required to do a cost-benefit analysis we'd probably also need to engage with other agencies to get better data (e.g. it looks like Ministry of Transport have been collecting data on cycling since 1989 but only some of it is published and publicly available).

Anyway, grateful for any views on the structure or if there's anything we've missed?


In the meantime, Grace and I will start populating the placeholders and turning the outline into a full draft.

Happy to chat more if helpful.


Thanks,
Liam

Advice Outline

s 9(2)(g)(i)



s 9(2)(g)(i)



Official Information Act 1982

Further questions for a cost benefit analysis:

- Is there any evidence of a causal relationship between the introduction of the helmet mandate and a reduction in cycling?
 - If so, how strong is it?
- What is the impact of changes of cycling uptake on:
 - Health (e.g. chronic illness)
 - Traffic congestion
- What is value in reduced injuries / fatalities from the helmet mandate
 - Direct cost to government savings from ACC

- Quality adjusted life years (QALY) saved

Liam Taylor

Principal Advisor, Regulatory Reviews

Ministry for Regulation

E-mail: liam.taylor@regulation.govt.nz

Official Information Act 1982

From: Liam Taylor
Sent: Tuesday, 27 May 2025 1:08 pm
To: Hannah McGlue; Kevin Counsell; Lucy Pritchard
Cc: Grace Chang
Subject: RE: RRT Cycle Helmet Regulations - draft outline

Hi all,

With thanks to Grace please find below a link to the draft advice.

 [RRT Bicycle Helmet Regulations.docx](#)

I've left placeholders for how long it would take to do a cost-benefit analysis if they want one – Kevin I'll defer to you on what a reasonable timeframe looks like.

Anyway, grateful for views and happy to chat if helpful.

Thanks,
Liam

Liam Taylor
Principal Advisor, Regulatory Reviews
Ministry for Regulation
E-mail: liam.taylor@regulation.govt.nz

From: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>
Sent: Tuesday, 27 May 2025 12:04 pm
To: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Cc: Grace Chang <Grace.Chang@regulation.govt.nz>
Subject: Re: RRT Cycle Helmet Regulations - draft outline

Always in favour of an intervention logic 😊 !

From: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Sent: Monday, May 26, 2025 4:34 PM
To: Kevin Counsell <Kevin.Counsell@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>
Cc: Grace Chang <Grace.Chang@regulation.govt.nz>
Subject: RE: RRT Cycle Helmet Regulations - draft outline

Thanks Kevin,

No problem. Good points, I'll weave them in.

Thanks,

Liam

Liam Taylor

Principal Advisor, Regulatory Reviews

Ministry for Regulation

E-mail: liam.taylor@regulation.govt.nz

From: Kevin Counsell <Kevin.Counsell@regulation.govt.nz>

Sent: Monday, 26 May 2025 4:15 pm

To: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>


Cc: Grace Chang <Grace.Chang@regulation.govt.nz>

Subject: RE: RRT Cycle Helmet Regulations - draft outline

Hi Liam

Two quick things from me (and sorry I realise this comes late when your draft is already done – I've been drafting these points since 9am this morning but kept getting pulled into other things!):

s 9(2)(g)(i)



Hope that's helpful in some way, despite being late! I'm also happy to review the draft from an economics perspective, if that would be useful.

Cheers,

Kevin

From: Liam Taylor <Liam.Taylor@regulation.govt.nz>

Sent: Monday, 26 May 2025 4:09 pm

To: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>

Cc: Grace Chang <Grace.Chang@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>

Subject: RE: RRT Cycle Helmet Regulations - draft outline

Hi both,

Just to give you a quick update we've got a draft of the advice mostly ready.

We're still doing a bit of fact checking/hunting down some stats and need to give it a proofread etc. We're aiming to share a draft with you for review tomorrow morning.

Hannah – Grace has booked some time your diary at 2pm to review it, and in Paul's diary for 10am Wednesday.

Thanks,

Liam

Liam Taylor

Principal Advisor, Regulatory Reviews

Ministry for Regulation

E-mail: liam.taylor@regulation.govt.nz

From: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>

Sent: Monday, 26 May 2025 8:59 am

To: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Liam Taylor <Liam.Taylor@regulation.govt.nz>

Cc: Grace Chang <Grace.Chang@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>

Subject: RE: RRT Cycle Helmet Regulations - draft outline

Thanks Liam and Hannah.

In our initial discussions s 9(2)(g)(i)

s 9(2)(g)(i)

– we normally signal in our RRT briefings what engagement we have had with lead agencies on the issue by the time we provide our advice (none, some etc.,).

Ngā mihi,

Lucy Pritchard (she/her)

Principal Advisor/Acting Lead - Regulatory Response Team

Ministry for Regulation

īmēra: lucy.pritchard@regulation.govt.nz |




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From: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>
Sent: Monday, 26 May 2025 6:30 am
To: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Cc: Grace Chang <Grace.Chang@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>
Subject: Re: RRT Cycle Helmet Regulations - draft outline

Thanks for sending this though Liam - I think it is looking really good as an outline for advice to respond to the request from the Office - covers all of the key points, and we are being clear that this is initial advice and more can be provided if requested.

s 9(2)(g)(i)

A large rectangular area of the document is redacted, indicated by a solid grey block. A large, diagonal, semi-transparent red watermark reading "Official Information Act 1982" is overlaid across the entire page, including this redacted area.

s 9(2)(g)(i)

A smaller rectangular area of the document is redacted, indicated by a solid grey block. The same large, diagonal, semi-transparent red watermark "Official Information Act 1982" is overlaid across the page.

From: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Sent: Friday, May 23, 2025 4:23 PM
To: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Cc: Grace Chang <Grace.Chang@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>
Subject: RRT Cycle Helmet Regulations - draft outline

From: Lucy Pritchard
Sent: Wednesday, 28 May 2025 4:42 pm
To: Liam Taylor
Subject: FW: Bike Helmet Regulations

We normally do the Mins Cover sheet for RRT issues briefings - not sure if you have done that for this one? Can go to Larissa/Mins when ready/approved to go out – prior to having a Hannah sign out option RRT briefings went straight to Paul 😊

Any questions let me know.

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team
Ministry for Regulation
īmēra: lucy.pritchard@regulation.govt.nz |



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From: Hannah McGlue
Sent: Wednesday, 28 May 2025 12:43 pm
To: Lucy Pritchard ; Kevin Counsell ; Grace Chang
Cc: Liam Taylor
Subject: Re: Bike Helmet Regulations

Thanks Grace and Liam.

I have made some edits and it is good to go, bar...Kevin are you OK with us saying this:

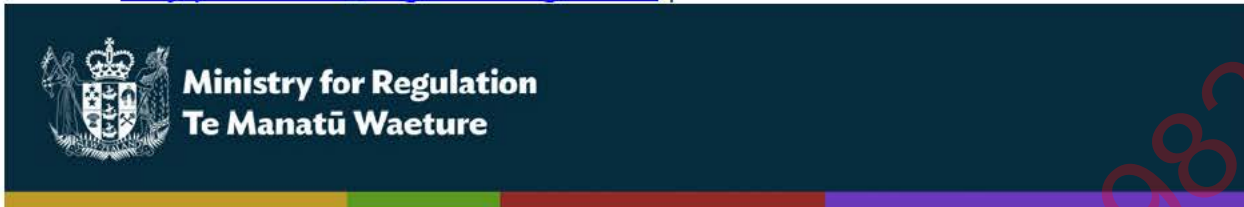
1. *While the Ministry could undertake a comprehensive cost benefit analysis which would look at actual costs to the health and ACC systems and access data held by the New Zealand Transport Agency, this would take 12 weeks to complete and divert resource from other priorities (both Sector Reviews and Red Tape Portal investigations). We also expect that this analysis would show a very high benefit to very low-cost ratio.*

From: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Sent: Wednesday, May 28, 2025 11:57 AM
To: Kevin Counsell <Kevin.Counsell@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>

Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Subject: RE: Bike Helmet Regulations

I have also reviewed and it looks great. Some small changes tracked and discussed with Hannah.

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team
Ministry for Regulation
īmēra: lucy.pritchard@regulation.govt.nz |



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From: Kevin Counsell <Kevin.Counsell@regulation.govt.nz>
Sent: Wednesday, 28 May 2025 11:52 am
To: Grace Chang <Grace.Chang@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Subject: RE: Bike Helmet Regulations

Hi all

I've had a review of the document, and it looks good to me. I've included a few comments and redlined suggestions.

On the CBA, my estimate is that it would be about 12 weeks to complete (very roughly: 4 weeks back and forth with agencies getting data, 4 weeks undertaking the analysis and getting internal and external peer review, 4 weeks writing up a report of a standard that could be made publicly available). But I'm happy to take any feedback on this.

Cheers,
Kevin

From: Grace Chang <Grace.Chang@regulation.govt.nz>
Sent: Wednesday, 28 May 2025 10:30 am
To: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>
Subject: Bike Helmet Regulations

Kia ora Hannah and Lucy,

Here's the updated Issues briefing  [RRT Bicycle Helmet Regulations.docx](#)

Please let us know if you see anything glaring. This will be going to Paul at 1pm 😊

Grace Chang (張家瑜)

Advisor, Reviews and System Capability

Ministry for Regulation

īmēra: grace.chang@regulation.govt.nz



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Outside of

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Official Information Act 1982

Outside of scope

From: Kevin Counsell
Sent: Wednesday, 28 May 2025 12:55 pm
To: Hannah McGlue; Lucy Pritchard; Grace Chang
Cc: Liam Taylor
Subject: RE: Bike Helmet Regulations

Categories: TO SAVE

I'm fine with it, although have suggested (in red below) we also refer to diversion of Economics resources.

s 9(2)(g)(i)

From: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>
Sent: Wednesday, 28 May 2025 12:43 pm
To: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>
Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Subject: Re: Bike Helmet Regulations

Thanks Grace and Liam.

I have made some edits and it is good to go, bar...Kevin are you OK with us saying this:

1. *While the Ministry could undertake a comprehensive cost benefit analysis which would look at actual costs to the health and ACC systems and access data held by the New Zealand Transport Agency, this would take 12 weeks to complete and divert resource from other priorities (both Sector Reviews and Red Tape Portal investigations, and the Economics team). We also expect that this analysis would show a very high benefit to very low-cost ratio.*

From: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>
Sent: Wednesday, May 28, 2025 11:57 AM
To: Kevin Counsell <Kevin.Counsell@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>
Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>
Subject: RE: Bike Helmet Regulations

I have also reviewed and it looks great. Some small changes tracked and discussed with Hannah.

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team

Ministry for Regulation

īmēra: lucy.pritchard@regulation.govt.nz |



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From: Kevin Counsell <Kevin.Counsell@regulation.govt.nz>

Sent: Wednesday, 28 May 2025 11:52 am

To: Grace Chang <Grace.Chang@regulation.govt.nz>; Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>

Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>

Subject: RE: Bike Helmet Regulations

Hi all

I've had a review of the document, and it looks good to me. I've included a few comments and redlined suggestions.

On the CBA, my estimate is that it would be about 12 weeks to complete (very roughly: 4 weeks back and forth with agencies getting data, 4 weeks undertaking the analysis and getting internal and external peer review, 4 weeks writing up a report of a standard that could be made publicly available). But I'm happy to take any feedback on this.

Cheers,
Kevin

From: Grace Chang <Grace.Chang@regulation.govt.nz>

Sent: Wednesday, 28 May 2025 10:30 am

To: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>; Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>

Cc: Liam Taylor <Liam.Taylor@regulation.govt.nz>; Kevin Counsell <Kevin.Counsell@regulation.govt.nz>

Subject: Bike Helmet Regulations

Kia ora Hannah and Lucy,

Here's the updated Issues briefing  [RRT Bicycle Helmet Regulations.docx](#)

Please let us know if you see anything glaring. This will be going to Paul at 1pm 😊

Grace Chang (張家瑜)

Advisor, Reviews and System Capability

Ministry for Regulation

īmēra: grace.chang@regulation.govt.nz



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Outside of

Official Information Act 1982

From: Hello
Sent: Friday, 30 May 2025 2:47 pm
To: Hannah McGlue; Hello
Cc: Lucy Pritchard; Paul Delahunty; Grace Chang; Liam Taylor
Subject: RE: MFR2025-136 Bike Helmet Regulations

Thanks – this has been sent.

Nikki Bidlake (she/her)
Senior Advisor, Ministerial Services
Ministry for Regulation

From: Hannah McGlue <Hannah.McGlue@regulation.govt.nz>
Sent: Friday, 30 May 2025 12:03 pm
To: Hello <Hello@regulation.govt.nz>
Cc: Lucy Pritchard <Lucy.Pritchard@regulation.govt.nz>; Paul Delahunty <Paul.Delahunty@regulation.govt.nz>; Grace Chang <Grace.Chang@regulation.govt.nz>; Liam Taylor <Liam.Taylor@regulation.govt.nz>
Subject: MFR2025-136 Bike Helmet Regulations

Kia ora,

Please find advice requested by the Minister's advisors attached to this email - due today (Friday 30 May).

Apologies, I've not signed the cover sheet. Please consider this my signature.

Ngā mihi nui,
Hannah

Outside of scope

From: Paul Delahunty
Sent: Wednesday, 4 June 2025 6:14 pm
To: Lucy Pritchard; Liam Taylor; Hannah McGlue; Grace Chang
Subject: RE: Bicycle Helmets

Categories: TO SAVE

Well done all, s 9(2)(g)(i)

Great job

Ngā mihi

Paul

From: Lucy Pritchard
Sent: Wednesday, 4 June 2025 5:39 pm
To: Liam Taylor ; Hannah McGlue
Cc: Paul Delahunty
Subject: Bicycle Helmets

Kia ora Liam me Hannah hoki

We discussed the bicycle helmets advice at RRT Advisors today and the office confirmed no further work is required and they will not be taking any further action in relation to this issue.

Ngā mihi,

Lucy Pritchard (she/her)
Principal Advisor/Acting Lead - Regulatory Response Team
Ministry for Regulation
īmēra: lucy.pritchard@regulation.govt.nz |



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